

Moving our region forward, together.

# Task Force Meeting #3 Read-Ahead

December 2, 2024



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### **1.** Four Funding Scenarios

### **Potential Transit System and Funding Scenarios**

Four scenarios to support near-term needs and long-term opportunities:



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### 1a. Scenarios 1 & 2

## Leadership in D.C., Maryland, and Virginia Collaborated to Meet Metro's FY2025 Operating Needs

Thanks to Executive and Legislative efforts Metro closed a \$750 million operating gap



- District of Columbia provided funding to cover FY25
- Has not identified funding to cover the gap going forward



• Maryland committed increased funding and removed 3% cap for three years (FY25-FY27)



- Virginia provided two years of additional funding for FY25-26
  - split 50/50 with localities
- Suspended the 3% cap through FY26
- Has not identified funding to cover FY27 and beyond

# **Scenario 1 Summary: Sustains Existing WMATA Service and State of Good Repair**

### FY2028 WMATA Funding Needed: \$480M, indexed to grow



# **Scenario 1 Summary: State/Local State of Good Repair and Operations Needs**

FY2028 Funding Needed: \$180M for state/local providers, indexed to grow



## Scenario 1: What's Needed to Keep Metro Running

# Metro's structural operating deficit remains



Metro Access

\$140M for operations and indexing would keep system running

\$140M

New operating funding in FY2028

Metro could stop using federal capital funds (PM transfer) to cover operating deficit

Metro would commit to maintaining current service levels with Scenario 1 investment

### Scenario 1: What's Needed to Keep Metro in Good Repair

#### Capital funding value has eroded – was not indexed to inflation

\$300 million of original <u>PRIIA</u> would be worth \$480M in FY2028 if indexed



\$500 million of original <u>Dedicated Funding</u> would be worth \$660M in FY2028 if indexed



Additional \$340M and indexed capital funding would maintain State of Good



Source: U.S. Bureau of Labor Statistics, Consumer Price Index for Urban Wage Workers and Clerical Workers

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### Scenario 1: State/Local Operating and State of Good Repair Needs



### FY2028 State/Local Total: \$180M



### WMATA Sustainable State of Good Repair Program

\$340M increase in baseline funding + indexing of all capital funding + bonding would support the upkeep, repair, rehabilitation and replacement of:



#### **Stations and Transit Centers**

- Stations and platforms
- Elevator and escalators
- Station power rooms
- Bus shelters and stops



#### **Fleet & Facilities**

- Rail cars and railyards
- Buses
- Bus garages
- Parking facilities
- Maintenance and operational facilities



### **Right of Way**

- Train signaling system
- Track rehabilitation
- Train power systems



### Software & Technology

- Customer information & enterprise video system
- Cyber security & software replacement

### **Example of Major SGR Investment: Advanced Signaling System**

1970s era train signaling system must be replaced with modern system



### Replacement is not optional

- Largest and highest priority state of good repair need
- Legacy system is old, inefficient and will be obsolete
- #1 cause of infrastructure-related service disruptions
- Long-term potential for reliability and safety issues
- Replacement parts increasingly hard to source
- High and growing costs to maintain

### **Example State of Good Repair Needs: Escalators**

Access to Metro stations begins and ends with escalators and elevators

Metro has the largest inventory of escalators of any organization in the United States

#### **Escalator State of Good Repair Progress**

Metro has replaced over 250 escalators since 2016

2016 Escalator	2019 Escalator	Current Escalator
Backlog	Backlog	Backlog
\$508M	\$283M	\$69M

#### **Escalator State of Good Repair Outlook**



Absent increased funding, progress would erode as new escalators age





Escalator replacement costs vary by length, ranging from \$900K to \$6M



### What Would Happen to Transit and Riders Without Adequate Funding



Service cuts, discontinued routes, longer wait times







Trains and buses out of service more often



**Reduced police** presence, increased safety risks

**Reduced** escalator/

elevator

availability



**Dirtier vehicles and** stations

Power / track signal

interruptions

Failing infrastructure, frequent delays

**Reduced capacity** 

for real time trip

information

LN	CAR	DEST	MI
GR	8	Greenbelt	1
GR	8	Greenbelt	3
GR	8	Greenbelt	5

STATION ALERT

STATION

CLOSED

ESTACIÓN CERRADA Visit wmata.com or call 202-637-700





### What Would Happen to the Region Without Adequate Funding









Reduced access to jobs and opportunity



**Reduced** employer access to workforce, business access to customers



Less demand for TOD housing, office, retail



Much worse traffic



Much longer travel times



### <u>Scenario 2</u> Provides a Baseline for Enhancing WMATA Service and Sustaining it into the Future

### FY2028 WMATA Funding Needed: \$600M, indexed to grow



### **Scenario 2: Getting More Value from Existing WMATA Assets**

Additional **\$120M** of investment in operations would serve more people and support the region's growth, without additional capital investment



connecting to airports and other key destinations



### Metrorail

- More 8-car trains for capacity
- 3-4 hour peak periods
- More frequent trains RD BL OR SV GR YL
- Weekends open at 6am, close at 2am



## Scenario 2: Enhancing State / Local Transit Service

FY2028 Funding Needed: \$250M for state/local providers, indexed to grow



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### 1b. Scenario 3

### Scenario 3 Assets Needed to Use System at Full Current Capacity



#### Metrorail

- Adding platform screen doors to advanced signaling system
- New/additional railcars
- Optimized and modified railyards

24 trains per hour per direction (tphpd) is the approximate maximum throughput with even, repeatable headways. 26 tphpd has been defined as the highest reliable hourly throughput, typically including additional tripper trains to relieve crowding.

### **Commuter Rail**

- New/additional railcars
- New and extended station platforms
- New tracks and crossovers
- New/expanded railyards

### Bus

• Extensive bus priority treatments



### **Modernization Makes Transit More Cost Efficient**

- Efficient operations enable both faster and more reliable service
- Targeted capital investments can make service delivery more cost-effective
- Will not and <u>cannot</u> solve problem alone but can reduce its magnitude

### **Examples**

New Railcars Makes service more reliable and reduces maintenance costs. **Bus Priority Treatments** Reduces travel times, improves reliability. Speeding trips reduces operating costs.

#### Automation

Substantially improves train ontime performance, reliability, and frequency. Improves safety.

**Pocket Tracks** Enables rail system to better match service with demand, potentially reducing costs Railyard Optimization Reduces yard moves & nonrevenue 'deadhead' with storage optimized for 8-car trains

### WMATA Modernization Examples

- Customer capacity and safety investments at high-volume stations like Foggy Bottom, Gallery Place, Metro Center
- Additional 8000-series railcars to operate 24-26 trains per hour, all 8-car trains
- Storage capacity improvements & modernization at all railyards to support increased service
- + Additional signaling upgrades to support full automation
- + Systemwide platform screen doors for enhanced safety

- + Bus facilities electrification/zero emission
- + Full zero-emission bus fleet
- + Net-zero carbon facilities by 2050 (COG goal)
- Seed money to catalyze TOD



\*List above includes investment examples; Scenario 3 includes all Scenario 1 & 2 investments

## **Example: WMATA Advanced Train Signaling System**



- Updates old system prone to failure
- Lower operating and maintenance costs
- Maintains system into future
- Improves reliability, frequency
- Potentially positive ROI





Full automation for cost savings

Scenario 3 Modernization



- Greatly enhances customer safety
- Greatly reduces falls, injuries, deaths
- Reduces track fires
- Speeds customer boarding
- Potential for advertising revenue

- Policy decision, not required
- Maximum reliability
- Maximum frequency
- Improves safety
- Lower operating costs

# **Example: Bus Priority on High-Frequency Routes**

#### Bus priority benefits customers

- Separates bus service from traffic
- Makes trips faster and more reliable
- Carries more customers
- Increases ridership and revenue
- Reduces automobile crashes, enhances safety



Opportunity for a coordinated, regional approach to bus priority and bus rapid transit

### Bus priority saves money

Example: A high level of bus priority would reduce resource needs on W4 Metrobus route:

PM peak-hour service:



#### Prioritized peak-hour service:



### 1c. Scenario 4

### **The Future Requires A Shared Vision**

# The region once had a unified transit vision...



#### ...currently lacks one...

...but now has the

opportunity for a

### **Expanding Transit Will Move More People + Generate Economic Activity**

Fix the system's major bottleneck to make Metro service more frequent and reliable



Build new station entrances to connect them to more housing/jobs and increase accessibility



Move more people to more places with bus rapid transit (BRT) lines, ferry services, bike share



Support growth and planned development with new infill stations and more station entrances





# Imagine a Future That Meets the Region's Goals



The national capital of the most powerful nation in the world deserves a world-class transit system that propels our global economic competitiveness

> Move more people on transit Increase mode share of transit, biking, walking Connect people to jobs and areas of activity

> > Focus development around transit 320,000 new housing units 75% near transit

Improve air quality and the environment Reduces car trips and traffic congestion Reduce GHG emissions 50% by 2030, 80% 2050

Goals in Visualize2045, the region's long-range transportation plan and Transportation Planning Board (TPB)

### Federal Funding Could Support Scenarios 3 & 4 if DMV Positions Itself to Take Advantage

Federal funding may be available over the long term

	LA	NYC	Seattle	SF	Twin Cities	Chicago	Miami	DMV	Total
5-Year Total	\$2 <b>.</b> 9B	\$2.9B	\$1.5B	\$1.1B	\$1.1B	\$1.1B	\$264M	\$21 <i>5</i> M	\$18.6B
Percent 5- Year Total	15%	16%	8%	6%	6%	6%	1%	1%	

Federal Transit Administration (FTA) Capital Investment Grant (CIG) FY21-25



Red Line Extension Project (CTA, Chicago)



Lynnwood Link Extension (Sound Transit, Seattle)

# What Region Needs to Compete for Federal Funding

The DMV has won federal funding for local projects, but leveraging federal support for larger, transformative projects and regional investments will require:

- Clear, regional consensus vision
- Plan or **prioritized list** of investments and projects
- Committed source for local matching funds

And due to federal process requirements and time limits, project sponsors often **must complete** significant planning and project development work before entering the grant approval pipeline

### 2. Potential Funding Mechanisms

# Scenario 1 / 2 and Indexing Sources Would Secure Region's State of Good Repair and Sustain Metro's Bond Capacity



# **Scenarios 3 Modernization and 4 Expansion:**



#### 2. Potential Funding Mechanisms

	Rate Increase per	Example	Revenue Generated (FY28 \$ in M)			
Potential Revenue Options	\$100M Invested	Rate Increase	DC	MD	VA	Total
Sales and Use Tax Rate Increase	0.08% pt.	0.08% pt. 1% pt.		\$363	\$509	\$1,233
Sales and Use Tax Base Expansion to Services**	1.48% pt.	6% pt.	\$39	\$161	\$204	\$405
Sales and Use Tax Increase and Base Expansion to Services**	0.05% pt. goods 0.62% pt. services	0.5% pt. goods 6.5% pt. services	\$223	\$356	\$476	\$1,055
Real Property Tax Levy	\$0.0066 per \$100 AV	\$0.05 per \$100 AV	\$156	\$208	\$398	\$762
Payroll / Income Tax	0.033% pt.	0.5% pt.	\$505	\$368	\$644	\$1,518
Motor Vehicle Sales Tax	0.79% pt.	1% pt.	\$1	\$59	\$67	\$127
Vehicle Registration / Impact Fees	\$27.40 per vehicle	\$1.00 per vehicle	\$0	\$2	\$2	\$4
Accommodations Tax	2.5% pt.	5% pt.	\$129	\$27	\$44	\$201
Motor Fuel Tax (per gallon)	6.2 ¢ per gallon	10 ¢ per gallon	\$7	\$92	\$61	\$161
Real Estate Transfer Tax/Recordation tax	0.1% pt.	0.1% pt.	\$27	\$31	\$46	\$104

\*These are the taxes raised within Metro jurisdictional stakeholders and excludes non-WMATA MWCOG counties of Charles, Frederick, and Prince William, etc. \*\*Amount generated includes 1% on Agricultural, Personal, and Amusement Services.

### 3. Next Steps

as of 11/27/2024

# **DMV***Moves* Look-Ahead



## 4. Appendix

# **DMVMUVES** Vision

Transit is the backbone of an integrated, world-class mobility network that makes the National Capital Region a thriving global economy, a preferred home, and a leader in innovation, environmental sustainability, and social equity.



# **DMV***MOVES* Goals

- 1. Make transit a preferred travel choice by delivering safe, frequent, reliable, accessible, and affordable service that takes people where they want to travel, when they want to travel
- 2. Provide a seamless, connected, and convenient customer experience that is intuitive, easily understandable, and consistent across operators and areas of the region
- **3. Grow ridership by focusing development near transit**, expanding and improving transit connections to economic opportunities, and establishing other supportive land use policies
- 4. Enhance quality of life and advance economic development, regional environmental sustainability, climate resilience, and equity goals through innovative and inclusive transit solutions
- 5. Ensure long-term, predictable, and sustainable transit funding with accountability and transparency for all providers
- 6. Establish standard, **best-in-class transit workforce policies and skills training** that ensures a robust labor force and helps transit better compete in the labor market

### WMATA Lacks Enough Funding to Maintain Current Service





### **Fixed vs. Variable Costs**

### Transit has high <u>fixed costs that do</u> <u>not change</u> with service

- Inspecting and repairing vehicles and facilities
- Track maintenance
- Police / security
- Fixing escalators, elevators
- Fare collection / accounting
- Safety compliance
- Management
- Information technology







### Variable costs do change with service levels, and Metro's are matched to all-day demand

 Number of rail and bus operators and hours worked



- Number of MetroAccess trips provided
- Fuel or power for vehicles
- Maintenance and parts for daily upkeep





About 80% of Metrorail operating costs do not change with changes in levels of service

### WMATA Deficit Threatens Progress Made on State of Good Repair

- Causes of Metro's deficit:
  - PRIIA and Dedicated Funding were not indexed to inflation
  - Unusually high Covid inflation impacted reduced purchasing power
  - Capital funds are being used for preventive maintenance operating costs
- As a backlog of State of Good Repair grows, performance and reliability decrease and risk increases
- Inadequate funding will result in:
  - Less reliable service
  - Unsatisfactory customer experiences
  - Increased safety risk



### WMATA and the Region Face Capital Program Deficits

Investment Needed

Dedicated capital funding borrowing capacity projected to be exhausted in about FY2028 and new capital funding will be needed to address ongoing system safety, renewal and modernization needs



\* Based on FY2025 Budget; assumes reauthorization of IIJA

DMVMoves Scenario 1 (WMATA) – Purchasing Power of PRIIA and Dedicated Funding Restored + \$340M; All Capital Funding Sources Indexed to Grow with Inflation

\$ in M	FY2028	FY2028 with Restored Purchasing Power
Federal Formula Grants	501	501
Formula Match	126	126
Federal PRIIA Grant	144	144
PRIIA Match	149	149
Jurisdictional Capital Contributions	205	205
Dedicated Funding	500	500
Restore Purchasing Power of PRIIA and Dedicated Funding	-	340
Subtotal Capital Funding	1,623	1,963
Debt Proceeds	504	504
Total Existing Capital Sources	2,126	2,466

### Indexed and Bondable Capital Funding Provides Capacity for State of Good Repair, Managing Cashflow, and Some Modernization Needs

\$ in M	FY28	FY29	FY30	FY31-35	FY36-40	FY41-45	FY46-50	FY28-50 Total
State of Good Repair Need	2,089	2,148	2,359	10,416	10,236	11,433	13,626	52,306
Projected Dedicated Funding Debt Service**	409	409	409	2,045	2,045	2,045	1,506	8,868
Total Costs	2,498	2,557	2,768	12,461	12,281	13,478	15,132	61,174
Capital Revenue with 3% Growth	2,466	2,022	2,082	11,386	13,200	15,302	17,739	64,198
Variance	-31	-535	-686	-1,075	919	1,824	2,607	3,024
New Debt Issuance	31	537	723	1,799	246	0	0	3,336
New Debt Service	0	2	37	723	1,069	1,085	1,085	4,001
Variance	0	0	0	1	96	739	1,522	2,359

### Restoring WMATA's Capital Purchasing Power and Indexing Existing Funding Will Cover State of Good Repair

Scenario 1+2: Existing/Improved Service + Baseline State of Good Repair

WMATA can meet all scenario 1+2 funding needs by issuing debt without exceeding the debt capacity



#### Assumptions:

- New Baseline Capital Revenue/Funding is indexed and bondable (excluding Federal Formula Funds and existing base Dedicated Funding already used for debt service (~\$835M in FY28 and growing at 3% per year)
- Legislative changes are made allowing indexing and bonding against PRIIA replacement

### **More Frequent Service Requires Fixing System's Bottlenecks**



#### Improving Frequency Requires Investment:



### Federal Capital Investment Grant (CIG) Program Overview

The CIG Program is the FTA's primary source for competitive transit grants. There are three types of grants:



Actual CIG awards will be limited by the total amount appropriated for the program and each federal fiscal year. Projects evaluated and scored on 50% technical merit, 50% amount and commitment of local match.

### **Competing for CIG Funding**

- Projects scored based on several criteria:
  - 50% project justification and benefits (like cost per rider, capacity increase, land use impacts, mode shift, etc.) ٠
  - 50% confirmed local match, size of match, and CIG cost share ۲
- Time limits mean major projects often need substantial work in advance of starting Project Development
- Region leaving money on table because no consensus on priorities, only advances local projects



#### **Federal CIG Process**

### **Examples of How the DMV Might Leverage Federal Funds**

#### **Core Capacity**

A relief line or other capacity-expanding project to address the constraints on Blue, Orange, Silver service

<u>Illustrative</u> example: A project like this that might cost \$5 billion could be eligible for a \$4 billion grant

#### **New Starts**

American Legion Bridge Light rail or BRT

<u>Illustrative</u> example: If the region wanted to extend the Purple Line or build another light rail line for \$1 billion, would be eligible for nearly \$600M in CIG funds





#### **Small Starts**

Route 7 BRT

<u>Illustrative</u> example: A Route 7 BRT project costing \$400M - \$450M could receive up to \$150 million in CIG funding

